



CITY COUNCIL

Civic Center • 500 East Third Street • Loveland, Colorado 80537
 (970) 962-2303 • FAX (970) 962-2900 • TDD (970) 962-2620
www.cityofloveland.org

PROCLAMATION

WHEREAS, Gary Havener in February 1979 became the City of Loveland Parks and Recreation Director; and

WHEREAS, Gary oversaw development of the Chilson Recreation Center, Mariana Butte and Cattail Creek golf courses, the Loveland Recreation Trail, Loveland Sports Park and many other landmark projects during the decades marking Loveland's fastest growth; and

WHEREAS, Gary's vision led to the expansion of public lands and facilities in Loveland to include more than 22 new parks and 30 natural areas for the City's growing population during his tenure; and

WHEREAS, through Gary's leadership, Loveland's Parks & Recreation Department in 1989 received a Gold Medal Award as the nation's No. 1 small-city system; and

WHEREAS, the loyalty, dedication and service to the City of Loveland that Gary demonstrated throughout his career has been of the highest level and quality; and

WHEREAS, because of Gary's wisdom, environmental stewardship, insight and innovation the citizens of Loveland, his Parks & Recreation colleagues and members of the Parks & Recreation Commission have been well served; and

WHEREAS, Gary has used his outstanding leadership and financial skills for the betterment of the community and the protection of taxpayers' interests; and

WHEREAS, Gary now ends his career at the City of Loveland, and embarks on a well-deserved and adventure-filled retirement;

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF LOVELAND, COLORADO, that:

Section 1. The City Council hereby thanks Gary for more than 35 years of outstanding service to the City of Loveland, to the City Council, to the City's employees and to the citizens of Loveland. Gary's strong leadership and vision for Loveland's parks and recreation and the community has been invaluable and essential to Loveland becoming and remaining in the future a desirable and wonderful place to live, work, play and raise a family.

Section 2. This Proclamation shall go into effect as of the date of its adoption.

SIGNED this 8th day of July, 2014

Cecil A. Gutierrez
 Mayor



CITY OF LOVELAND
FINANCE DEPARTMENT

Civic Center • 500 East Third • Loveland, Colorado 80537
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AGENDA ITEM: 2
MEETING DATE: 7/8/2014
TO: City Council
FROM: Brent Worthington, Finance Department
PRESENTERS: Rod Wensing, Assistant City Manager
 Brent Worthington, Finance Director

TITLE:
 Nine-Month Flood Recovery Update

SUMMARY:

This is an informational presentation summarizing the City's flood recovery efforts, including: overall flood recovery efforts, specific flood recovery costs, reimbursements, and pending reimbursement applications.

BACKGROUND:

For flood recovery purposes, the City is operating under a Recovery Management structure, which is based on the Incident Command Structure used for emergency incident management. Departments are working on various recovery, repair, and restoration projects throughout the City. The Flood Recovery Team meets every 2 weeks to update Team members and coordinate the various projects and financial aspects of the recovery.

Flood Recovery Efforts Update

Flood recovery and restoration activities will be discussed and highlighted in the areas of:

- Community Recovery
- Critical Infrastructure
- River Corridor Restoration
- Ongoing Recovery Efforts

City Financial Position with Flood Costs

Flood response and restoration capital costs are estimated to total approximately \$25 million. A large portion of this cost will be recovered through:

- Insurance payments (from CIRSA, the City's carrier);
- Federal Emergency Management Agency (FEMA) reimbursements;
- Federal Highway Authority
- Other federal reimbursements, such as programs through the Department of Agriculture and the Natural Resources Conservation Service;
- The State of Colorado

To date, the City has received \$116,000 from FEMA; \$5,135,000 from CIRSA; and \$247,000 from other sources. We have submitted 24 Project Worksheets to FEMA, with total actual and estimated costs of \$18,400,000.

About 80% of the capital costs will occur in 2014 or later. Staff will bring a Supplemental Appropriation to increase the 2014 Budget to cover additional costs at the July 15, 2014 City Council meeting.

REVIEWED BY CITY MANAGER:



William D. Cahill

LIST OF ATTACHMENTS:

1. Flood Recovery Efforts Update
2. Flood Financials Update



LOVELAND CITY COUNCIL FLOOD RECOVERY REPORT

A nine-month review, July 2014

Areas To Be Covered

- Flood Recovery Actions Update
- Flood Financials Update
- Questions

Core Recovery Command Areas

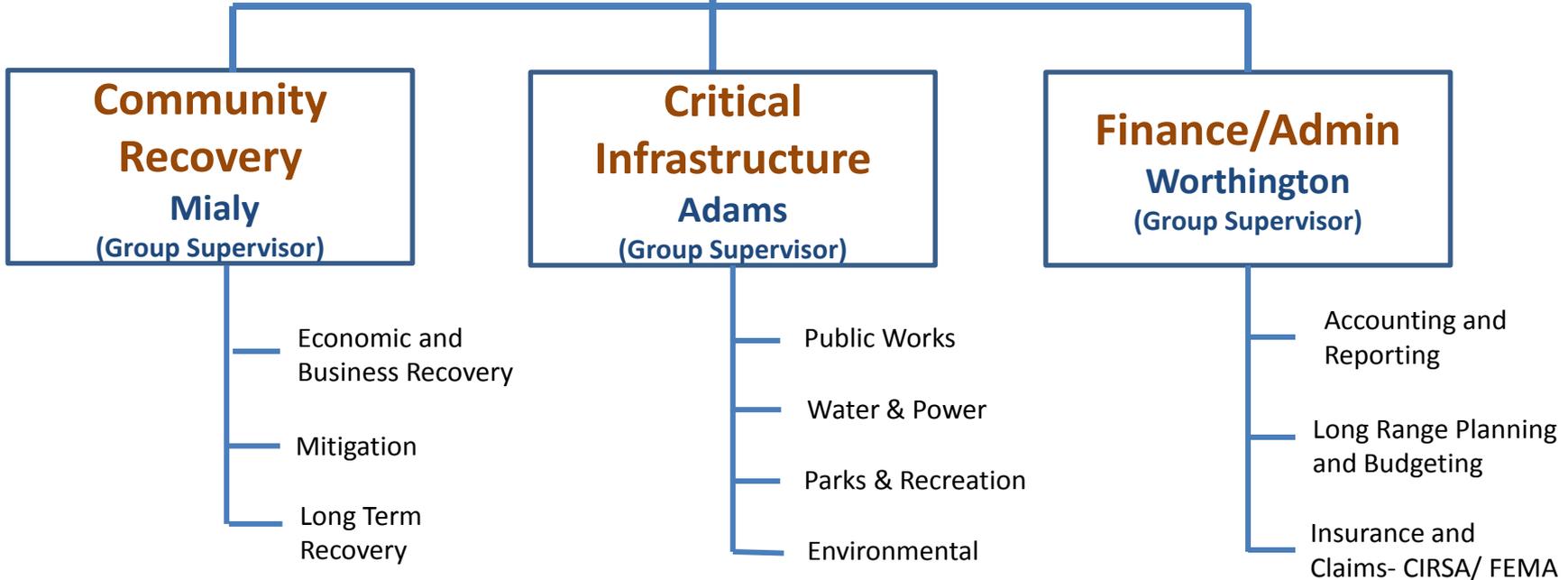
- Community Recovery
 - Economic and Business Recovery, Mitigation, and Long Term Recovery
- Critical Infrastructure
 - Public Works, Water and Power, Parks and Recreation, and Environmental
 - River Corridor Restoration
- Finance and Administration
 - Accounting and Reporting, Long Range Planning and Budgeting, and Insurance and Claims

Recovery Command

Operational Period July 5 – August 1, 2014

IC
Wensing

- Fire / Em. Services (Ward/ Mirowski)
- Information Management (Hacker)
- Liaison- River Corridor (Carlson/Dewey)
- Liaison – Community / Political (Cahill)
- Liaison – City Legal (Garcia)



Community Recovery
Mialy
(Group Supervisor)

- Economic and Business Recovery
- Mitigation
- Long Term Recovery

Critical Infrastructure
Adams
(Group Supervisor)

- Public Works
- Water & Power
- Parks & Recreation
- Environmental

Finance/Admin
Worthington
(Group Supervisor)

- Accounting and Reporting
- Long Range Planning and Budgeting
- Insurance and Claims- CIRSA/ FEMA

Community Recovery Highlights

- 800 MHz Radios via Emergency Communication Grant
- Loveland Facilities Management Division receives IFMA Award for Disaster Assistance Center from CO Chapter
- Successful City Chamber Partnership with the Business Assistance Flood Recovery Fund
- Urban Land Institute Resilience Advisory Panel Visit – July 22-27



Critical Infrastructure Highlights

- ❑ FEMA Project Worksheets now total 27
- ❑ Big Dam Diversion prepped for spring runoff
- ❑ 3-phase power distribution line from Sylvan Dale to Waltonia and Canyon power restored
- ❑ 48" water transmission line complete
- ❑ South Railroad Ave. FHWA Grant Contract signed



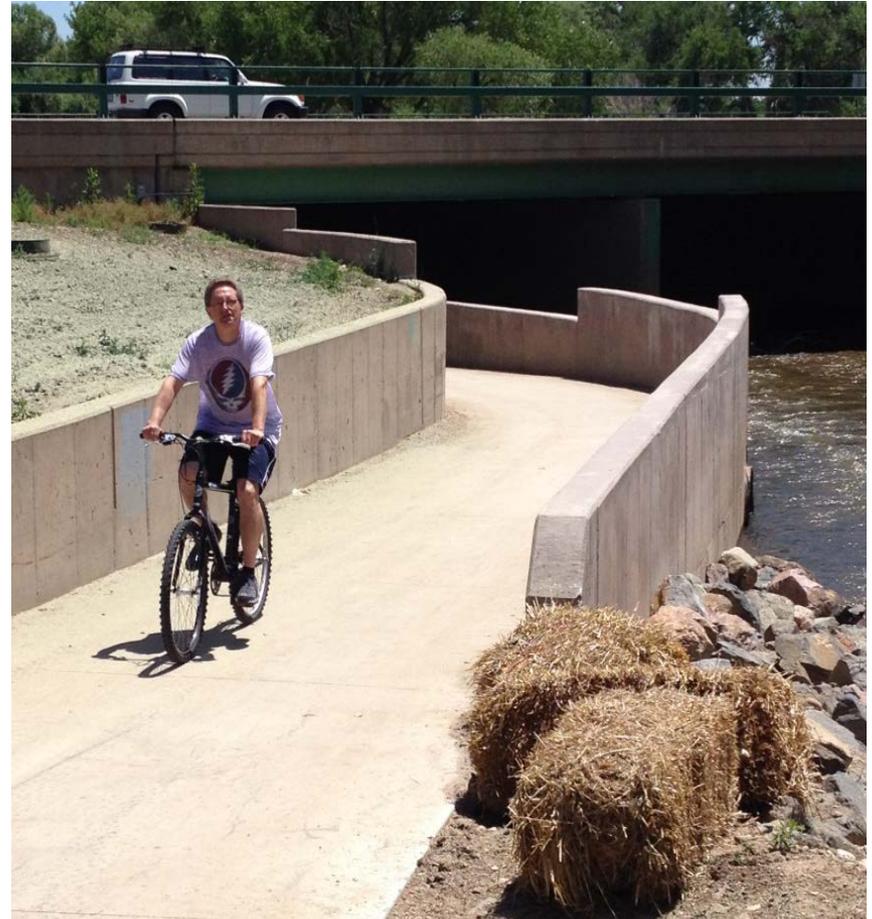
Critical Infrastructure Highlights

- ❑ Namaqua Park, Barnes, Fairgrounds and Centennial Parks all reopened by Memorial Day
- ❑ FEMA approved Idylwilde Dam as an alternative Project
- ❑ RENA opened to public on Fourth of July



River Corridor Restoration

- Early warning system taking shape with radar installation to detect stream flows in place at Glade Road.
- Spring run-off protection work completed at the Fire Training Grounds, retaining wall replacement at US 287 (South Lincoln) underpass, Morey Wildlife Area and Mariana Butte Golf Course.



Ongoing Recovery Efforts

- VS Mountain Park
- River's Edge Natural Area Full Access
- Mariana Butte/Morey
- South Railroad Ave
- Big Thompson River Restoration Coalition: Master Plan





Study Session

2013 Flood Update

Brent Worthington
Finance Director

Presented
July 8, 2014

Flood Costs

➤ Emergency Response	\$ 2.0 million
➤ Business Assistance	\$.6 million
➤ Capital Costs	<u>\$23.1 million</u>
Total Costs	\$25.7 million

Costs presented are a combination of actual and estimates. Actual expenditures to date: \$12.2 million

Flood Costs by Category

➤ Debris Removal	\$ 843,939
➤ Emergency Response	\$ 1,993,175
➤ Roads and Streets	\$ 5,200,000
➤ Buildings and Grounds	\$ 349,114
➤ Utilities	\$ 10,253,306
➤ Parks and Rec	\$ <u>6,442,180</u>
Total Costs	\$ 25,081,714

Estimate of Cost Recovery

➤ Insurance	\$ 5,000,000
➤ FEMA	\$ 9,286,000
➤ State	\$ 2,172,000
➤ Federal Highway Authority	\$ 4,160,000
➤ Grants	\$ <u>1,300,000</u>
Total	\$ 21,918,000

Alternate Project

- Idlewylde Dam, Penstock, and Hydro Station were destroyed in Flood
- Hydro Station, valued at \$2.5 million, was covered by insurance
- Dam and Penstock, valued at \$9.1 million, were damaged beyond repair
- FEMA reimbursement will be used to build a Solar Generating Facility to replace lost capacity

Reimbursements Received

FEMA	\$ 116,186
Insurance	\$5,134,917
Other	<u>\$ 247,471</u>
Total	\$5,598,574

Reimbursement Process

- FEMA reviews Project Worksheets, awards reimbursement dollars to State OEM
 - \$12,000,000 awarded to date
- City applies for Reimbursement through State OEM; Reimbursement Request is closely scrutinized
- After review, money is granted by State
- So far, State review process is extremely slow and detailed



Presentation Wrap-Up

Information Review
and
Questions?



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PARKS & RECREATION DEPARTMENT
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AGENDA ITEM: 3
MEETING DATE: 7/8/2014
TO: City Council
FROM: Gary Havener, Parks and Recreation Department
PRESENTER: Gary Havener, Director of Parks and Recreation

TITLE:
 Direction and Vision for Loveland Open Lands Program

SUMMARY:

The Open Lands Advisory Commission last updated City Council in 2009 regarding direction and vision of the Open Lands Program. With the recent completion of the Parks & Recreation Master Plan, a discussion regarding current and future plans and priorities for Open Lands is appropriate at this time. The Larimer County Commissioners will consider 2014 ballot language for a possible extension of the Help Preserve Open Spaces Tax that is due to expire in 2018. Larimer County Staff has recently asked for input from the municipalities by July 11th.

BACKGROUND:

Vision and Direction

The Open Lands Advisory Commission would like to have a discussion with City Council regarding the vision of the Open Lands Program moving forward with common goals. The roles and duties of the Open Lands Advisory Commission are attached for reference. In addition, the vision statement from the 2003 Open Lands Plan and open lands guidelines and recommendations from the 2014 Parks & Recreation Master Plan are attached.

Larimer County Open Spaces Tax Renewal

The City of Loveland receives approximately \$1.9 million annually from the ¼-cent Larimer County Help Preserve Open Spaces (HPOS) tax. This revenue source provides the majority of the City's funding for the Loveland Open Lands Program and the tax is set to expire in 2018. Funds are allocated to each municipality in Larimer County based on population or sales tax revenue generated; whichever benefits each city the most. Loveland benefits most by the sales tax calculation. The historical distribution formula used by the county has averaged 58% distributed to the cities, and 42% going to the county, with a total of \$4.8 million to the county in 2013.

Almost a year ago a citizens' committee was convened by Larimer County, **to assess the financial needs of the Larimer County Open Lands Program** for future management of existing county lands, as well as acquisition and management of new lands. This committee

consisted of representatives from the County Open Lands Board, County Parks Board, Legacy Land Trust, and citizens from the original initiative committee. The committee presented two scenarios for County Open Lands Board review in May. Since that time, the cities have become involved in meetings and discussions on how a change in funding would adversely impact the cities' open lands programs. The county staff and citizens' committee recommendations are for Scenario #2, which would reduce Loveland's distribution by an estimated \$264,000 in 2019 and over the 25-year term of the tax by approximately \$9-13 million.

The County Open Lands Board will take action on a final recommendation on July 16th. The Board of County Commissioners (BOCC) will receive feedback from the municipalities and a recommendation from the County Open Lands Board on July 17th. On July 29th, the BOCC will be asked for a final recommendation on one of the scenarios and a resolution to extend the HPOS tax according to the proposed changes in the ballot language. This accelerated schedule does not allow for a broader discussion and community input. The existing tax does not expire for 4 additional years.

Summaries of two scenarios are attached. The overall goal of the Help Preserve Open Spaces tax passed in 1996 was to preserve open space county-wide. The current funding scenario accomplishes that, with all of the municipalities in the county working towards this goal. A reduction in funding as proposed in Scenario 2 could adversely impact many of the municipal programs' efforts and weaken the overall effort and municipal activity in open lands. There is value to listening to the citizens when they say they are pleased with current open space efforts and plans.

During the June 11th Loveland Open Lands Advisory Commission meeting, the scenarios were discussed and the Commission unanimously recommended support for Scenario 1, keeping the funding distribution to the Cities as currently exists. Although the county is looking at its financial future, any scenario to reduce the cities' portion of funding adversely impacts the municipalities' role in preserving open lands.

REVIEWED BY CITY MANAGER:

William A. Cavill

LIST OF ATTACHMENTS:

1. Open Lands Advisory Commission (OLAC) Roles and Duties
2. Vision, Guidelines and Recommendations (2003 Open Lands Plan and 2014 Parks & Recreation Master Plan)
3. [2003 Open Lands Plan](#) (link)
4. 2013 Open Space Tax Distribution Handout



Open Lands Advisory Commission (OLAC) Roles and Duties

Background

The Commission was originally established as the Open Lands Advisory Commission on October 15, 1996 (Ord. #4209), with 9 members.

Roles and Duties of the Commission

The duties are established by Municipal Code 2.60.190, as follows:

Open lands advisory commission.

- A. *There is established an open lands advisory commission consisting of nine members appointed by the city council. The term of office of each member shall be four years. One person appointed by the Larimer County open lands advisory board shall serve as a non-voting liaison to the commission for a term to be determined by the county.*
- B. *The purpose of the open lands advisory commission shall be to make recommendations to the city council regarding the attributable revenue share to the city of the Larimer County open space sales and use tax. Further, the commission shall make recommendations concerning the acquisition, disposal, jurisdictional transfers, planning, preservation, development, use, and management of open space, natural areas, wildlife habitat, and other associated open lands issues.*

Current Commission Operations, 2014

Membership:	Nine (9) members; plus one non-voting member from the Larimer County Open Lands Advisory Board.	
Term:	Four (4) years	
Qualifications:	General provision found in 2.60.020	
Meetings:	Monthly, second Wednesday, 5:30 p.m., in the Parks and Recreation Conference Room	
City Council Liaison:	Hugh McKean	
Department:	Parks and Recreation/Open Lands	
Staff Liaison:	Rob Burdine	Office Support: Deborah Eley

Attendance Policy

The effective operation of a board depends upon regular attendance of the members at meetings. A commission, committee, or board member shall be required to attend 70 percent of scheduled meetings during a fiscal year.

Boards and Commissions Handbook

The City of Loveland publishes a Boards and Commissions Handbook, which contains further detail about the operations of commissions. Among other things, the Handbook provides for officers as follows:

- 1) Chair: Serve as presiding officer over all meetings. Sign all documents on behalf of the board, see that all of the decisions of the board are carried out properly, and perform any other duties and functions requested by the board. Working with the recording secretary, preparing an agenda for each meeting.
- 2) Vice Chair: Perform the duties of the chairperson in the absence of the chairperson; perform any other duties assigned to his office by the board.
- 3) Recording Secretary/ Office Support: If a City Staff person is not made available to serve as recording secretary, a board shall also choose a recording secretary. The Recording Secretary keeps the record of the board, is responsible for the minutes of the meeting, and keeps a record of the proceedings of the board. The secretary also performs any additional duties or functions that the board may assign. Ensures all meetings are posted according to statutory requirements.
- 4) Council Liaison: communicate with the board or commission when City Council communication is needed and to serve as the primary two-way communications channel between the City Council and the board or commission; participate in filling vacancies, reviewing applications, and interviewing candidates for the board or commission; serve as the primary informal City Council contact; help resolve questions the board or commission may have about the role of the City Council, municipal government, and the board or commission; establish formal or informal contact with the chairperson of the board or commission and effectively communicate the role of the liaison. Provide procedural direction and relay the City Council's position to the board or commission, and to communicate to the board or commission that the liaison's role is not to direct the board in its activities or work; serve as City Council contact rather than an advocate for or ex-officio member of the board or commission.

Training Board Members:

Recognizing that a newly appointed board or commission member will need a basic foundation of knowledge concerning the subject matter having to do with the particular board or commission, the City will provide informal and/or formal training opportunities for each newly appointed member.

Direction to Boards:

Matters upon which a board makes recommendations can come from the City Council, from city staff, the citizens of Loveland, and from the board members themselves. The City Council does not wish to impose a rigid structure upon the thoughts and ideas of any board or commission, but instead believes that creative and innovative ideas can come from many different sources. Often, however, ideas will originate with the consideration and adoption of goals by the City Council, and boards and commissions will be asked to consider such goals. The normal channels for communication between the City Council and the boards and commissions are through the City Council liaison to the board and city staff in the affected department. Such persons will report to the Council the deliberations and recommendations of the board. The boards and commissions, and their individual members, are always free to communicate directly with the City Council on any matter concerning their areas of responsibility.

Vision, Guidelines and Recommendations

2003 Open Lands Plan and 2014 Parks & Recreation Master Plan

The **2003 Open Lands Plan** describes the vision of the Open Lands Program as follows:

“Loveland’s vision is that the community will continue to view parks and open space as important for humans and all living things, and these special places will remain an integral part of the lifestyles of the City’s citizens and visitors. This philosophy will include a balanced approach to planning, seeking ways to conserve natural resources while meeting the needs of a community that will continue to grow in coming years. The City looks forward to the day when the existing system of developed and undeveloped parks, trails and open lands will be expanded throughout the community, becoming part of Loveland’s image and identity. Some open lands should be accessible to all people for recreational use while others should be left relatively undisturbed, preserving their natural values. The City will protect open lands that are contiguous, and will add new lands that are connected to previously protected areas, to allow wildlife movement and thus better protect high-value habitat. When appropriate, open lands in and around the community will be used for educational purposes as well as for relaxation, beautification and recreation.”

This vision statement remains valid for the Open Lands Program. The **2014 Parks and Recreation Master Plan** includes the following Open Lands standards, guidelines and policies to provide guidance for the implementation of the plan.

Open Lands

- B1. The City will acquire, develop, operate and manage open lands using dedicated funding for this purpose.
- B2. The City will prioritize specific open lands acquisitions, projects and services according to resident priorities and City goals, with consideration of regional goals noted in the *Our Lands – Our Future* regional open lands study.
- B3. The following opportunity areas within the City’s Growth Management Area will be considered first in the allocation of resources for open lands acquisition, development, restoration and management:
 - **Urban Open Land and Trails:** Provide open lands that enhance passive recreation, connectivity, urban aesthetics and the character of the city.
 - **Natural Resource and Wildlife Areas:** Support resource and habitat conservation or protection in areas that provide an ecological or environmental benefit to the community. Significant natural resource opportunities are identified in this Plan.
- B4. Special and unique opportunities outside of the City’s Growth Management Area may be considered secondarily when allocating resources for open lands acquisition, development, restoration and management. This may include:

- **Regional Open Lands and Trails:** Support open lands that enhance connectivity to regional trails, protect view sheds or unique landmarks, or otherwise provide a unique benefit to City residents.

Specific recommendations for short-term and long-term goals are also identified in the 2014 Parks & Recreation Master Plan, including the following:

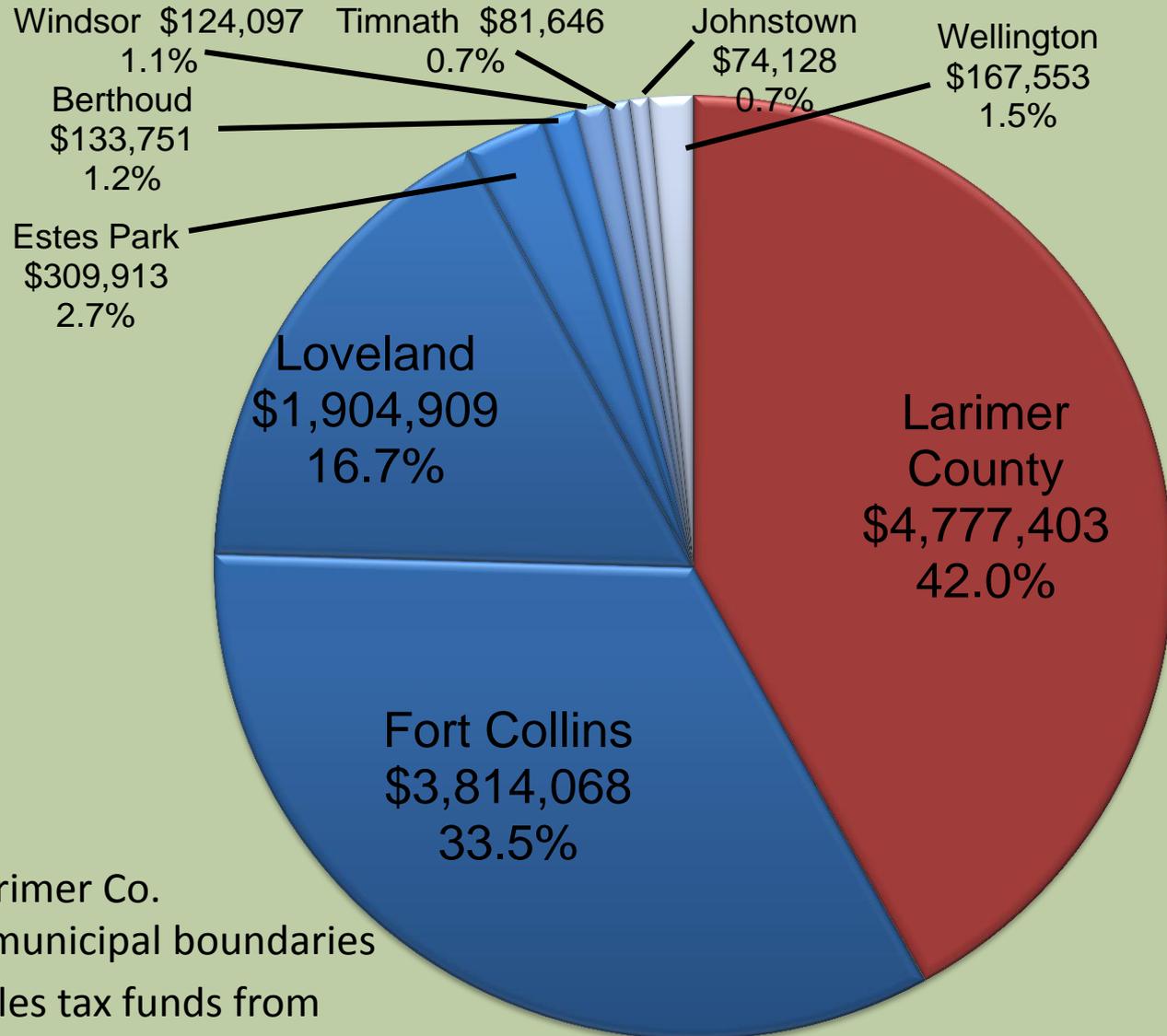
Short Term (10 years)

- Pursue “quick win” projects. Focus on projects that increase public access to open lands, as per community outreach findings. Publicize these projects and future strategies to make open lands more accessible and connect people to nature while protecting natural resources. Consider developing trail viewpoints and/or low maintenance waysides (e.g., benches, interpretive signage/kiosk, water access and/or picnic tables) to promote opportunities for trail use and nature experiences for families and others.
- Pursue desired opportunities within the GMA. When the opportunity exists, acquire additional open lands within Growth Management Area (GMA) as per Plan guidelines, focusing on identified priorities such as providing water access and/or protecting floodprone areas.
- Consider open lands along urban trail corridors. Continue with plans to acquire urban trail corridors by easement or ownership, including buffers along trail corridors where these pass through priority open lands. Focus on corridors that support access to existing and proposed open lands and parks.
- Acquire open lands adjacent to proposed parks. As the City acquires park land, evaluate opportunities and acquire land where feasible to connect these sites to existing or proposed open lands and trail corridors. Jointly master plan adjacent parks and open lands. Foster access and connections to nature at these sites where consistent to site management plans.
- Renew Larimer County Open Lands Tax. Analyze implications and formulate plan if Larimer County Open Lands tax expires in 2018 and is not renewed before that time.

Long Term (Build Out)

- Acquire additional open lands as per Plan guidelines. Focus future acquisitions on acreage inside Growth Management Area (GMA), or secondarily, on unique opportunities outside the GMA that may be pursued through partnership.
- Update and implement site restoration and asset replacement plans. As open lands become more accessible and developed, ensure that resources are available for site improvements including natural area restoration and capital replacement. Continue monitoring facility condition, replacing old, worn or damaged facilities when needed.

2013 Open Space Tax Distribution (58% Cities/42% County)



- Approx. 92% of Larimer Co. residents live within municipal boundaries
- Approx. 92% of sales tax funds from the ¼-cent tax is generated by cities

Scenario 1 (Current)

- **Cities/county split formula remains at 58%/42%**
- **Allows for future conservation of approx. 1,500 ac by City of Loveland**
- **Allows for management of current & future Loveland Open Lands for 27 years**
- **Preferred by Loveland staff and Open Lands Advisory Commission**

Scenario 2 (Proposed)

- **Cities/county split formula changes to 50%/50%**
- **Reduction in revenue to City of Loveland approx. \$9-13M over 25 years**
- **Allows for future conservation of approx. 1,200 ac by City of Loveland**
- **Allows for management of current & future Loveland Open Lands for 20 years**
- **Preferred by County staff, OLAB & committee**

1/4-cent Extension

Impacts of City/County Splits

	2013 (actual) 58/42% current	Scenario 2 (50/50%) reduction to Loveland	Total (25 yrs) reduction to Loveland
Loveland	\$1,904,909	(\$264,073) (yr 1)	(\$9-13M) (est)

Long Term Mgt as a % of Sales Tax Revenue

Long-term management costs as a percentage of annual Sales Tax revenue (2013):

- **Larimer County Open Lands** **49%**
- **City of Loveland Open Lands** **18%**

Historically, Loveland has looked to the future and planned and reserved funds for management and maintenance responsibilities of owning open space. 15% of annual revenues are reserved for long-term management, living within our budgeted resources and funding parameters.

Citizen Input

OUR LANDS – OUR FUTURE – Regional Open Lands Study (2013)

(Cooperative project by all municipalities and Larimer County)

- Citizen support for:
 - Protection of lands within communities (“neighborhood natural areas”)
 - Municipalities continue to have local control over where the majority of funds are spent
 - Implement user fees and extend sales taxes to fund future conservation & management
- * Inconsistent with Scenario #2 as recommended by citizens’ committee*

CITY OF LOVELAND PARKS & RECREATION MASTER PLAN (2014)

Open Lands Priorities from Online Questionnaire:

- 94% of respondents indicated it was important to very important to protect open lands
- The highest priority for open lands acquisition and improvements include:
 - Places that support outdoor recreation (63%)
 - Wildlife habitat with limited public access (46%)
 - Places that provide river or lake access (45%)
 - Open lands to buffer Loveland from other cities (37%)
 - Places that support environmental education and nature interpretation (34%)

** Funding is a key component to accomplishing these citizen desires*

Open Lands Advisory Board (OLAB)

- **Current language:** “..a voluntary county-wide Advisory Board shall be established by the Board of County Commissioners to make recommendations **regarding the attributable share to Larimer County**; and membership of the Advisory Board at a minimum of one (1) elected official or appointee from the municipalities of Berthoud, Estes Park, Fort Collins and Loveland; one (1) member from the Larimer County Planning Commission; and four (4) citizens appointed at large. The membership of the Advisory Board shall represent a balance in geography, population and interest;”
- **Proposed language:** “County Commissioners appoint an Open Lands Advisory Board of at least nine (9) members based on interests, geography & population”